

INSTITUT DE HAUTES ÉTUDES INTERNATIONALES ET DU DÉVELOPPEMENT GRADUATE INSTITUTE OF INTERNATIONAL AND DEVELOPMENT STUDIES

# **Exploring Geneva's Potential as a Global Digital Governance Hub**

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# Abstract

Based on case studies, interviews, and foresight analysis, this report explores how Geneva can maximize its potential as a global digital governance hub by enhancing its collaborative ecosystem. Our literature review highlights the fragmentation of initiatives, the rigidity of existing governance models and institutions, and a growing need for an inclusive approach to involve private actors.

Our case studies in Geneva indicate that governance frameworks are emerging sector by sector. In contrast, external hubs like Silicon Valley and China show different collaborative models where private actors play a larger role, are less risk-averse, and include more economic considerations.

Interviews with experts from international organizations (IOs) and civil society highlight the difficulty of establishing a common regulatory framework due to varying regional visions. Bringing all the actors to the table within the traditional United Nations (UN) system is challenging, especially since private actors play an increasing role in digital governance. From the private sector's perspective, a gap to the public sector still persists, highlighting the need to promote tech literacy and education. The Swiss State's perspective emphasizes the importance of enhancing tech diplomacy, collaboration with companies and researchers as well as the inclusion of the Global South. Finally, the academic perspective confirms a clear fragmentation and decentralization of digital governance, needing to be addressed.

Our foresight analysis presents four possible scenarios, evaluated in our foresight workshop:

- 1. International Geneva becomes a governance innovator and leader in one sector/specialization,
- 2. International Geneva becomes a central hub for governance discussions and instruments linking regional hubs,
- 3. International Geneva becomes irrelevant, and the fragmented world is led by alternative, BRICS+ multilateral structures, and
- 4. International Geneva manages to build cross-sectoral partnerships and a collaborative ecosystem.

Following the evaluation of these scenarios, we have formulated six recommendations:

- 1. Nurture Tech Literacy & Awareness-Building
- 2. Invest in Physical & Digital Infrastructure
- 3. Foster Multi-Stakeholder Collaboration
- 4. Enhance Geneva's Global Position
- 5. Address Governance Gaps
- 6. Prevent Fragmentation as our Worst-Case Scenario

# Abbreviations

AI	Artificial Intelligence
BRICS+	Brazil, Russia, India, China, South Africa
CERN	European Organization for Nuclear Research
CERT	Computer Emergency Response Team
DHRTTD	Digital Human Rights Tracking Tools and Databases
EdM	Enfants du Monde
EU	European Union
FAO	Food and Agriculture Organization
FDFA	Federal Department of Foreign Affairs
GESDA	Geneva Science and Diplomacy Anticipator
GHRP	Geneva Human Rights Platform
GIP	Geneva Internet Platform
G20	The Group of Twenty <sup>1</sup>
HIDS	International Hub for Sustainable Development
ICRC	International Committee of the Red Cross (and Red Crescent)
ILO	International Labor Organization
ΙΟ	International Organization
IPCC	Intergovernmental Panel on Climate Change
ITU	International Telecommunication Union
LLM	Large Language Models
MBRF	Mohammed Bin Rashid Al Maktoum Knowledge Foundation
MSF	Doctors Without Borders
NGO	Non-governmental Organization
NHRI	National Human Rights Institutions
NMIRF	National Mechanisms for Implementation, Reporting and Follow-up

<sup>&</sup>lt;sup>1</sup> The main forum for international economic cooperation.

OHCHR	Office of the United Nations High Commissioner for Human Rights
РРР	Public Private Partnerships
SDG	Sustainable Development Goals
SDI	Swiss Digital Initiative
STEEPV	Social, Technological, Economic, Ecological, Political and Value (Analysis)
UBS	Union Bank of Switzerland
UN	United Nations
UNDP	United Nations Development Programme
WHO	World Health Organization
WSIS	World Summit on Information Society

# Introduction

Digital technologies play a prominent role in today's interconnected, data-driven world. With the rise of digitalization, the need for digital strategies and a common framework have become an essential component of the international ecosystem. Governments and international organizations have increasingly incorporated digital topics in their action plans to offset the risks and leverage the opportunities presented by technological innovations. For example, states, like Switzerland, have incorporated digital governance into the main pillars of their foreign policy, interconnecting technological innovations with other areas of security, humanitarianism, sustainable development, or economic integration. In the words of Ignazio Cassis, Head of the Federal Department of Foreign Affairs, "Digital technologies are constantly evolving, and there is no telling where they will take us next. But one thing is certain: the new technologies shaping our future offer enormous potential to drive sustainable development and prosperity - here in Switzerland and around the world" (Digital Foreign Policy Strategy 2021-24, Foreword). This statement highlights the growing importance of leveraging the everchanging scope of emerging technologies in common frameworks. Addressing Switzerland's role, and more specifically, that of International Geneva is the aim of our applied research project.

## **Research Objectives**

Our project explores two research questions:

- 1. As a host state, how can Switzerland maximize Geneva's potential as a global digital governance hub?
- 2. How can Geneva enhance a collaborative ecosystem for digital tech governance and governance mechanisms?

The first research question explores the opportunities that Switzerland can leverage to position International Geneva as a leading center for global digital governance. It defines, evaluates, and connects relevant concepts of digital governance and assesses the practical applications of hubs as collaborative ecosystems. The second research question, more specific in its direction, examines existing partnerships, initiatives, and frameworks that contribute to Geneva as a digital governance hub. It explores mechanisms and discussions around digital governance and seeks to answer how Geneva's collaborative digital ecosystem can be further strengthened. Interviews and foresight analysis expand our literature review and identify trends and signals through horizon scanning. These insights help construct future scenarios in order to provide specific and actionable recommendations that seek to strengthen Geneva's position as a leader in digital governance.

# Literature Review

## Digital Governance from Theory to Geneva

Governance can be broadly defined as a structure where values and norms of a given field are defined and executed through more or less formal practices within and between institutions of various kinds (Weiss 2011, 9). Global governance ties together a government-like service within an international system and exists in the absence of a world government, encompassing a wide range of cooperative and problem-solving arrangements. Especially evident with digital governance, the rapid technological advances of the previous century fortified a shared need for interconnected and multi-stakeholder solutions (Weiss 2011, 10). Building on Habermas' theory between decision-making bodies and the decentralized public sphere, organized civil societies play an important role in fostering global governance, as they engage in transnational dialogue through a pluralistic social realm (Nanz and Steffek 2004, 321).

There are multiple specializations within digital governance, such as e-government or digital government, which can be understood as digitalization of governmental affairs, virtual interaction between state and non-state actors, electronic official services, e-identity, and other public services delivered by digital technologies (Gubrium and Holstein 2012; Gibbons 2014; Bannister and Connolly 2012; Lee-Geiller and Lee 2022; Barthwal 2003; Ilves, Hurd, and Schroeder 2020). Examining digital governance through the lens of the Actor-Network Theory (ANT), involves meaningful insight as to how different human and non-human actors interact and influence the process of digital governance, and is aligned with the mentioned effects vs. cause approach (digital) governance follows (Chandler 2019, 31-33). By delving into these interactions and taking into account the collaborative ecosystem and interplay between different stakeholders and entities, we aim to provide valuable insights into the optimization of Geneva's landscape as a potential hub for global digital governance.

Digital governance is closely interlinked with Internet governance (Michael Kende 2020), which was first addressed at the World Summit on Information Society (WSIS) in 2003 in Geneva. WSIS resulted in the realization of a shared responsibility through governments, the

private sector, and civil society in fostering "principles, norms, rules, decision-making procedures, and programmes" that would shape the evolution of the use of the Internet (The UN Working Group on Internet Governance 2005, 4). This resulted in the three fundamental pillars: digital for development, digital trust, and digital rights.

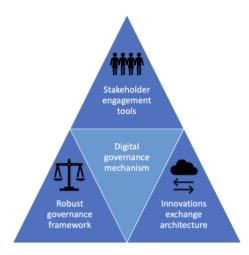


Figure 1 Digital governance mechanism. Inspired and adapted from Gill and Germann (2022, 927).

Hubs play a vital role in governance as a sphere for knowledge generation, exchange, dissemination, and application (Rundel and Salemink 2021, 652). As a collaborative ecosystem, forum, or infrastructure, integrating various institutions, organizations, and actors provides a "multi-level intermediation" of local collaborations and authorities to a national and international context, interlinking different sectors (Ansell and Gash 2018, 16-23). For example, the International Hub for Sustainable Development (HIDS) in Brazil, encapsulates ecosystem characteristics such as engaging academic, private, civil society, local, state, and financial actors (Dibbern et al. 2023).

L'Esprit de Genève plays an indispensable role in applying concepts of digital governance and hub in Geneva's context. Known as the first international city of the twentieth century, Geneva can be seen as a place of internationalist ideas, embodied by the many organizations the city hosts (Slim 2007, 109). Looking at Geneva's global reputation for internationalism, Slim (2007) discusses the city's urban branding as a "value-based city, a sort of liberal secular equivalent of Rome, Constantinople, Mecca or Benares", where people come together to shape ideas around peace and global policies, not at last humanitarian aid in the spirit of the Red Cross (109-110). In fact, taking into consideration the fostering of values of internet governance (Kende 2020), the Spirit of Geneva constitutes freedom and human rights and

asylum, humanitarian protection and relief against persecution and violence, opposing the spirit of conquest and thus against political oppression and domination (Hieronymi and Intag 2007, 9).

## Enhancing Geneva's Digital Governance Ecosystem

Kende (2020) underscores the lack of collaboration in digital Geneva, identifying it as a primary effort to achieve a global digital governance consensus between the actors constituting the collaborative fabric of the digital ecosystem. Due to its international importance, Geneva could make use of initiatives to fill these gaps, such as the Swiss Digital Initiative (SDI), which was created to fortify collaborative patterns, serving as a solid example of the multisectoral approach evolving in the Swiss digital landscape (FDF 2022). Similar steps have been promoted by the Federal Department of Foreign Affairs (FDFA) in the *Digital Foreign Policy Strategy 2021-2024* with Geneva at the heart of discussions on digitalization (FDFA 2020). This has led to the promotion of Science diplomacy in digital governance discussions as seen in the foundation Geneva Science and Diplomacy Anticipator (GESDA), a joint effort between FDFA, CERN, and UBS (GESDA 2023a).

Other examples created by the Swiss government include Platforme Tripartite for digital governance and artificial intelligence to foster collaboration between universities, public authorities, community experts, civil society, and private actors (OFCOM 2023). Similarly, the Geneva Internet Platform (GIP), now operated by the NGO DiploFoundation focuses on capacity-building (DiploFoundation, n.d.), was created to provide a collaborative framework based on neutrality, digital policy analysis and promote development, fostering projects such as actor mapping and the *Digital Atlas 2.0*.

Kende's report warns that further fragmentation could lead such platforms to other hubs. This resonates with Ittelson and Rauchbauer's study (2023) on emerging hubs offering high economic potential and attracting crucial tech actors for example Bengaluru in India, one of the fastest growing digital economies and potentially the next leading tech innovation and science part attracting foreign investors and diplomatic missions. On the other hand, existing hubs such as Beijing are trying to become more relevant in digital talks, as argued by Chinese tech giants Alibaba, Tencent, and Huawei (Ittelson and Rauchbauer 2023, 24). The role of the private sector is not to be underestimated. Llorente (2018) and Jeutner (2019) highlight the

need for leadership within companies like Microsoft in proposing new frameworks on cybersecurity and other regulations. Contrary to observable trends in other hubs, the FDFA insists on working with existing frameworks and institutions instead of creating new structures (FDFA 2020). There is, however, significant emphasis put on the prominent role of digital innovation hubs in the development of digital governance mechanisms leading to a hybrid or decentralized approach (Sarraipa et al. 2023; Abrahams 2020; Ciuriak and Ptashkina 2020; Flyverbom, Deibert, and Matten 2019).

Thus, Geneva is an active place hosting debates and discussions across various disciplines (Kende 2020). Whether at the UN High-Level Panel on Digital Cooperation (Guterres 2019), or at the upcoming Summit for the Future 2024, digital technologies are of central importance in the building of a new framework with SDGs in mind and drawing on the tripartite approaches already established by the ITU and ILO. Whilst the inclusion of the private sector as a growing actor seems evident (United Nations 2023), the increasingly diverse set of actors and the emergence of many different, independent systems results in a polarized world where each country follows its own framework and rules, as is observable between the United States, China, and the European Union (EU).

# Definitions

We developed our own definition of digital governance and digital governance hub, based on literature review and expert interviews, as there are currently no universally agreed definitions. We relied on interactive and visual tools for contextualizing and interlinking our insights to create a nuanced and practical representation of digital governance concept, depicted in Figure 2. Several components of the definition were inspired by Domenico Zipoli's Human Rights Data Revolution Report 2024 and interview.

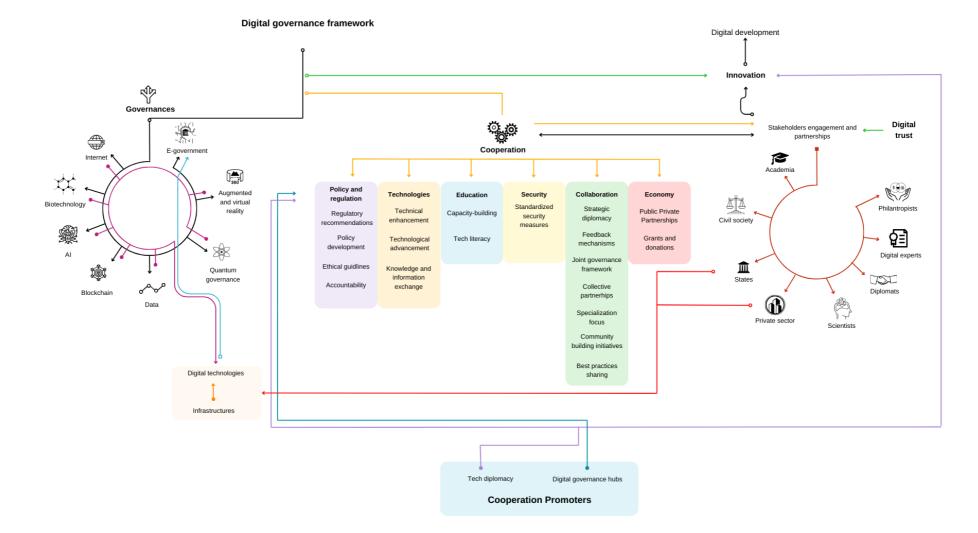


Figure 2 Visualization of digital governance, its main specializations, actors and areas.

**Digital governance** is a leading-edge concept that refers to the development, use, and management of digital technologies based on commonly agreed frameworks, collaborative actions, ethical principles, and accountability mechanisms. Its main objective is to cultivate trust, ensure safety, improve efficiency, and foster inclusivity within digital ecosystems while promoting innovation.

Further, digital governance encompasses numerous specializations of digital technologies (UNDP 2023). We explore its components in Figure 2, involving AI, data, quantum computing, the Internet, biotechnology, blockchain, augmented and virtual reality, and e-governance. The list is however non-exhaustive and tends to be flexible as new technologies emerge. A wide variety of actors are involved, and the collaborative framework spans a wide spectrum of sectors (e.g. human rights, migration, environment, and health, etc.), resulting in the need for cooperation on numerous domains such as policy and regulations, technologies, education, security, collaboration and economy. Digital infrastructures are developed on states' territories, thus expanding States' sovereignty in cyberspace (United Nations 2013).

A **digital governance hub** can be defined as an ecosystem, whether physically located, virtual, or hybrid, that assumes a leadership role in the governance of digital technologies. Its main objective is to foster multi-stakeholder discussions, establish consensual regulations, promote ethical principles, and deploy reliable accountability mechanisms. Highly adaptable, a digital governance hub should be capable of adopting alternative forms to suit the specific needs of digital technologies and should promote formal and informal dialogues, as emphasized during the interview with the Simon Institute.

# Methodology

Our research project utilizes two methods: semi-structured interviews and foresight analysis. The interviews bridge our literature review gaps and expand our understanding of digital governance. The foresight analysis relies on interviews and desk research for identifying signals, trends, and wild signals, which are foundational for developing future scenarios of International Geneva. The forecasting exercise contextualizes our recommendations for strengthening Geneva's digital governance hub and elevating its international leadership.

## Interviews

We conducted a series of semi-structured interviews tailored to professionals and high-level officials to explore the current digital technology landscape and governance developments in Geneva. They serve to fill the gaps found in our literature review as well as to complement our second method of foresight analysis, and by providing policy insights and recent developments. High-level officials possess valuable knowledge that might not be codified in literature, and which is essential for understanding the full picture of the researched subject and contextualizing forecasting exercises (Mosley 2013). The interviews follow four main objectives to answer our research questions:

- 1. Acquire a better understanding of the current landscape of digital governance in Geneva and beyond,
- 2. Envision future scenarios of International Geneva,
- 3. Identify opportunities to enhance Geneva's collaborative ecosystem,
- 4. Develop strategies to strengthen Geneva's international leadership in digital governance.

Our interviewee selection processes were convenience and snowball sampling. We interviewed 18 individuals from the public, private, and academic sectors located primarily in Switzerland, including four interviewees from other hubs, such as San Francisco and Guangzhou, depicted in Figure 3.



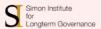
Civil society



Sorina Teleanu Director of Knowledge at DiploFoundation



Maricela Munoz Director of Strategic Partnerships at GESDA



Maxime Stauffer Co-founder of the Simon Institute



International Organization



Davide Fanciulli Assistant Program Management Officer



Steve Macfeely Director of Data and Analytics at WHO



Antonio Gambardella Director at FONGIT

Private Sector

Google

TRUST •

VALLEY

Lenning Pedron

Director at Trust Valley

FON

GIT

Anton Aschwanden

Policy for Switzerland and Austria

Head of Government Affairs and Public

Proton Marc Løebekken

Figure 3 Visualization of interviewees by sector.

Head of Legal at Proton



States

Schweizerische Eidgenossenschaft Confédération suisse Confederazione Svizzera Confederaziun svizra

Benjamin Rothen Head of International and National Affairs, Swiss Federal Statistical Office

Schweizerische Eidgenossenschaft Confédération suisse Confederazione Svizzera Confederaziun svizra

Jorge Cancio Deputy Head of International Affairs, Federal Office of Communications

Schweizerische Eidgenossenschaft Confédération suisse Confederazione Svizzera Confederazion svizra

Benedikt Wechsler Head of Division for Digitalisation, FDFA Former Consul General of Switzerland in San Francisco

Schweizerische Eidgenossenschaft Confédération suisse Confederazione Svizzera Confederaziun svizra

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Yongling Cheng Full time researcher at the Guangdong Institute for International Strategies

#### THE GENEVA Human Rights Platform

Domenico Zipoli Project Coordinator at the Geneva Human Rights Platform (GHRP) Research Fellow at the Geneva Academy 15

## Data Collection

The interviews were conducted primarily in-person and additionally virtually. We developed and relied on a universal interview grid with thematic questions adapted for each interviewee. Divided into three parts, each with around three to five questions, the themes ranged from the definition of digital governance to individualized questions on the interviewees' area of expertise (e.g. data governance in the interview grid for the Federal Office for Statistics, or the private-public ecosystem in the interview grid for Google), to foresight questions. The interviews were conducted by at least two team members for the respective roles of leading the interview and notetaking. To ensure a detailed transcript, and in accordance with our ethical framework, the interviewees' consent was systematically taken orally for audio recording and their anonymity for the final report guaranteed if expressly asked. Following Bazeley's (2009) three-step method, we described, compared, and related results to identify categories and themes. We then summarized and visualized each interview, and compared the outputs from all discussions. A more detailed summary of each interview can be found in the appendix (see pp. 45-48).

## Foresight Analysis

Foresight analysis is an adaptive and participatory process that diagnoses past and present dynamics, builds scenarios, and ideates strategies to achieve desired futures (Krishnan et al. 2022). Foresight begins with driver mapping and horizon scanning to understand recent dynamics. The first component analyzes drivers, underlying forces of change, commonly through a STEEPV framework<sup>2</sup>. The latter scans for signals and indicators to identify opportunities, risks, and uncertainties. There are several approaches for synthesizing and contextualizing horizon scanning. For example, scenario building exercise provides a broad range of alternative futures of varying complexity and uncertainty represented in Figure 4.

<sup>&</sup>lt;sup>2</sup> STEEPV stands for different categories, such as social, technological, economical, ecological, political, and values. (Wiebe et al. 2018)

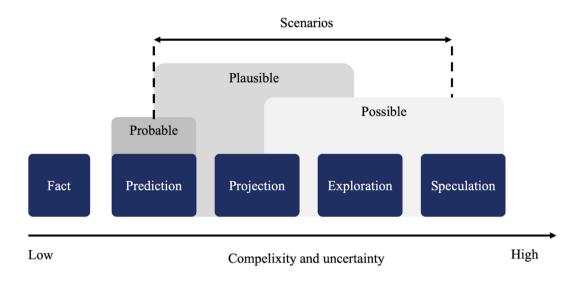


Figure 4 Levels of uncertainty and complexity in foresight scenarios, adapted from Wiebe et al. (2018, 547).

Foresight reports integrate a series of multi-stakeholder sessions throughout the process to generate more representative future scenarios. For example, EU sustainability foresight hosted two workshops for scenario validation and design of strategic interventions to complement its research and analysis (Matti et al. 2023, 17). This is vital for an open-ended process like foresight to create multidisciplinary perspectives. Surveys and interviews complement quantitative and qualitative research components to contextualize trends and drivers (Miles, Saritas, and Sokolov 2016).

Furthermore, indices can provide valuable metrics for both future scenarios and implementation strategies. Foresight analysis of the agricultural sector in Spain, for example, contextualized four scenarios (baseline, liberal market, regional sustainability, and international sustainability), with estimates of prices, yields, subsidies, chemical inputs, and ecological constraints, to assess the dynamics of the alternative futures (Gomez-Echeverri 2018). Data and text mining can help identify signals and determine the saliency of trends. Another example, is a joint UNDP and MBRF report on the future of knowledge utilized alternative metrics, such as social media channels, to determine the popularity, engagement levels, and sentiment towards a given topic (UNDP RBAS and MBRF 2018).

## Implementation of Foresight Analysis

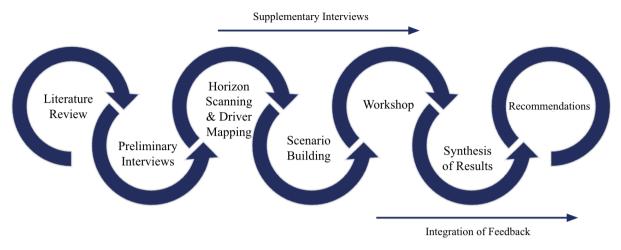


Figure 5 Step-by-step visualization from literature to foresight analysis.

Our foresight methodology follows a multi-stage approach, represented in Figure 5. In the first stage, we consulted secondary signal reports produced by governments, IOs, NGOs, and private companies and academic literature on the topic as a preparation for our interview phase relevant to the horizon-scanning and driver-mapping steps (UNDP RBAS and MBRF 2018; Dufva and Rowley 2022; Deloitte Consulting GmbH 2017; UK Government Office for Science 2021; GESDA 2023b). In the second stage, we highlighted and visualized observed trends, (weak) signals, shocks, and disruptors to understand linkages and patterns with interactive maps on Miro (see Figure 6). In the third stage, we adapted Dator's (2009)Four Future Futures framework and Johansen's (2018) morphological analysis to create alternative visions with a medium probability of occurrence, based on the horizon mapping gathered from the literature review and the conducted interviews. We utilized AI throughout the scenario-building process to seek inspiration and compare preliminary visions. Although we found it useful to visualize a different perspective, we excluded its recommendations due to unsatisfactory and superficial results.

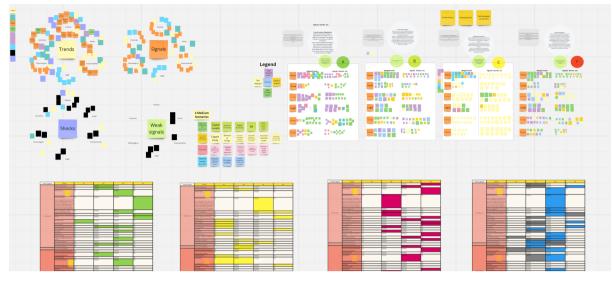


Figure 6 Driver mapping, horizon-scanning, and scenario building in Miro.

Moreover, adding a participatory approach, we hosted an interactive workshop with various stakeholders, depicted in Figure 7, in which we showcased our preliminary findings and tested our scenarios through an interactive session in small groups and an open discussion to broaden our vision of the present and future as well as map out similarities, differences, and missing links. We then refined our scenarios and utilized backcasting techniques, evaluating how favorable visions can be achieved and less favorable ones can be minimized step by step as a prerequisite of the preliminary recommendations. The insights and feedback also visualized policy gaps between our literature review and case studies and diversified our synthesis of results.

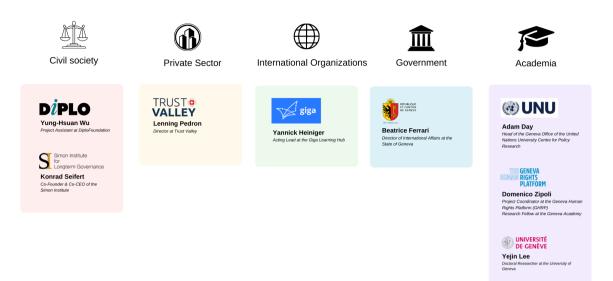


Figure 7 Foresight workshop participants.

# Limitations

## Interviews

The broadness of our research topic and time constraints posed significant challenges for encompassing and analyzing all specializations of digital governance in high detail. Our lack of tech background raised additional obstacles, especially during the early stages of research while conducting the literature review and expert interviews. We faced sampling challenges, in particular, accessing private stakeholders and individuals outside of Switzerland. Our project partner provided us with valuable contacts for the first set of interviews, which we snowballed for subsequent conversations and literature recommendations. Despite our motivation for balancing the diversity of interviewees, we encountered representativity challenges to include experts from various sectors and of different nationalities. Our selection process drawbacks arose primarily from selection and attention biases and time constraints.

#### Foresight Analysis

Our research project adapts foresight, integrating its general objectives and frameworks; however, it narrows down the scope of the method due to the time constraints of our project. The first phase of horizon scanning and driver mapping excludes an important component of the quantitative analysis of indices. Our main reliance on literature research and interviews can leave out key trends and weak signals, which can have an effect on future perspectives. That is why we integrate trends and signals identified by a variety of actors to extend the range of possible scenarios. Selection bias of workshop participants can occur and impact our findings, providing skewed horizons of Geneva's digital governance hub. For this reason, we attempted to diversify our workshop participants, carefully selecting stakeholders from different sectors to minimize knowledge and policy gaps. Equally challenging was the initial difficulty in connecting with foresight as a rather new and developing method, unfamiliar to us prior to this research project. Fortunately, our faculty lead provided us with valuable tools to customize ourselves with the methodology in due time.

# Findings

## **Case Studies**

In complement to our data from the literature review, expert interviews, and foresight analysis, this section seeks to introduce four case studies of governance, two in Geneva and two outside Switzerland. In addition to desk research, we conducted interviews to gain insight into the different specializations. The aim is to showcase other existing models and practices of hubs, some of which could be insightful for Geneva as a hub for global digital governance. The external case studies analyze ecosystems with different characteristics from International Geneva. Their technological specialization can provide valuable insights into how to harness the potential of the unique international ecosystem of Geneva by applying key takeaways from other locations.

#### Case Study 1: Human Rights

This case study focuses on the Geneva Human Rights Platform (GHRP) and its digital human rights tracking tools and databases initiative launched in March 2023 at the Geneva Academy. It relies mainly on an interview conducted with Domenico Zipoli in April 2024 and the analysis of his report Human Rights Data Revolution (2024). The primary objective of the initiative is to improve the coordination and exchange of shared best practices in using digital tools for human rights, targeted at human rights experts and developers of digital technologies. The GHRP is structured around three key areas:

- The directory, an online platform exposing existing Digital Human Rights Tracking Tools and Databases (DHRTTDs) to inform the human rights community of available digital technologies,
- 2. Publications exploring digital-related subjects, highlighting their challenges and opportunities in the human rights sector, and
- 3. Expert Roundtables, bringing together diverse actors to discuss common practices and solutions, ensuring better coordination and practice-oriented publications.

In his last report, Human Rights Data Revolution (2024), challenges and opportunities related to the use of digital tools in human rights are addressed, focusing on accessibility, sustainability, and interoperability or cooperation of DHRTTDs. Challenges mentioned include data inconsistency, technical disparities, resource limitation, and as well as privacy concerns among others. Domenico Zipoli emphasized the need for guardrails to ensure the inclusivity and efficiency of these tools and proposed a governance framework comprising policy and regulation, technological innovations, and partnership building.

The report's findings and solutions originate from two expert roundtables held in 2022 and 2023 in collaboration with the UN High Commissioner for Human Rights (OHCHR), involving actors from the technology sector human rights practitioners from international organizations (UN), state representations in Geneva, national mechanisms for implementation, reporting and follow-up (NMIRFs), national human rights institutions (NHRIs), NGOs and academia. This initiative conveys a rich and interesting collaborative framework proving to be successful at finding common solutions to the usage of digital tools, highlighted in the report, in response to global and common challenges that technology may induce. In this sense, Switzerland can be seen as a crucial neutral platform facilitating discussions and decreasing competition. In addition, the academic sector is highlighted to have a central role in promoting and facilitating collaboration on digital technologies due to its scientific background and its mechanisms for preventing bias.

The case study reveals the evolving governance framework within the Human Rights domain, demonstrating the effectiveness of specialized initiatives, practice-oriented and crucial for a broader governance framework. Domenico Zipoli highlights the necessity to ensure that general elements across sectors are discussed at the international level. However, he advocates for maintaining a sectoral governance framework adapted to address human rights concerns,

emphasizing the need to preserve the silo approach in a positive manner. Smaller initiatives prove to be more practical and concrete, enabling the proposal of more action-oriented recommendations and adapting the specialized governance framework from a bottom-up perspective. It may be necessary to approach digital governance through siloed, small initiatives to establish the foundation for a broader governance framework. However, current regional cooperation in Geneva remains challenging. Thus, enhancing collaboration and participation in the academic initiatives could improve governance practices in the digital field, leading to a better understanding of the implications of digital technologies and facilitating the adaptation of a broader system. This case study also shows the value of involving technologies developers in the discussion, which is essential in the domain of human rights. Finally, this research demonstrates that a solid collaborative ecosystem is central to establishing an effective digital governance hub.

#### Case Study 2: Global Health

Geneva as a hub for global health governance traces back to the city's history. After the Second World War, many parts of the world, especially in Europe, lay in ruins, to which world leaders agreed to convene a conference that should lead to the creation of an institution that would connect regional and international health organizations to collaborate around common objectives. This led to the establishment of the World Health Organization (WHO), whose headquarters was agreed to be located in Geneva due to the historical prominence of the League of Nations' Health Organization. Brock Chisholm, one of the founders and the first Director General of WHO, established a structure, linking the headquarters to regional and country offices within one single institution (Lee 2008, 12-27). Ever since Geneva's 100+ years of global health discussions have attracted many health-related actors around the lac léman.

In conversation with the Global Health Centre in April 2024, we discussed how Geneva's global health governance is based around the WHO, which functions as the center of gravity in global health discussions. As a result, the more international health players moved to Geneva, the more Geneva became a hub for global health. Geneva's health ecosystem is documented as shown in Figure 8 which maps Geneva's global health actors from academia, NGOs, partnerships, and UN offices.

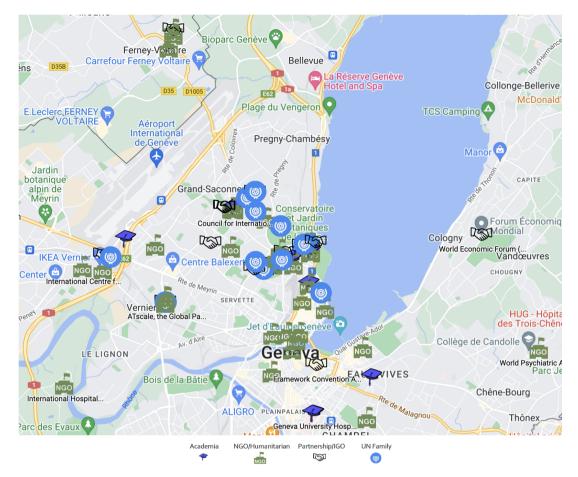


Figure 8 Map of Health Organizations and Collaborations in International Geneva (Global Health Centre, n.d.).

Some examples include Medecins Sans Frontieres (MSF), Enfants du Monde (EdM), Food and Agriculture Organization of the United Nations's (FAO) regional office, the International Committee of the Red Cross (ICRC), Save the Children, and many others. Whilst WHO connects different actors together through their mandate, it also functions as an authority body, which includes tasks such as setting norms and policies, as seen during the Covid-19 pandemic. In addition, Geneva hosts multiple events and initiatives, such as the annual health assembly, a week-long series of policy-making processes, to which governments send their attachés to discuss global health advancements.

A key difference between Geneva as a hub for global health governance versus as a hub for global digital governance is the presence of a dominant organization, such as the WHO, that functions as a decision-making body. In this sense, a takeaway from Geneva's global health governance could be the creation of a decision-making body equivalent to the WHO for global digital governance.

#### Case Study 3: San Francisco

The San Francisco Bay Area has been one of the leading innovation hubs around the world, concentrating on large tech firms, startups, venture capital funds, and universities. The increasing capitalization, geopolitical leverage, and societal impacts of Big Tech influenced state actors to engage with private stakeholders. Tech firms operate as net states, organizations with an immense global and cross-sectoral reach, shaping agenda-setting, policy formulation, implementation, and cyberinfrastructure (Khanal, Zhang, and Taeihagh 2024, 12).

Denmark spearheaded tech diplomacy in the Bay Area in 2017, prioritizing digitalization in its foreign policy framework and appointing a tech ambassador to bridge "the diplomatic deficit in the old structures of international relations" (Klynge, Ekman, and Waedegaard 2020, 187). Other countries soon followed, boosting the practice of tech diplomacy. For example, the EU opened a new office to promote its "human-centric vision of the Internet and digital technologies" (European Union External Action 2022), France, South Korea, and Brazil to strengthen technology and science partnerships, and Canada to advance online privacy and data protection (Ittelson and Rauchbauer 2023, 18-22). Switzerland has been hosting the Digital Dilemmas Salon series with the ICRC and Swissnex, highlighting the impacts of technology on civilians during armed conflicts (Swissnex 2023).

The tech diplomacy includes formal and informal networking events, fostering closer ties between tech experts and attaches, such as Denmark-Australia Cyber and Tech Retreat, multicountry Freedom Online Coalition, Austria's Tech Diplomacy Initiative, or joint-NGO Technology Diplomacy Network (Ittelson and Rauchbauer 2023). Moreover, more frequent engagement between policymakers and tech experts can strengthen technical cooperation and adaptation of digital standards, frameworks, and regulations (World Economic Forum 2022).

Generative AI revived the San Francisco Bay Area, stimulating investments and new start-ups after a period of significant job cuts at Big Tech firms such as Amazon, Google Microsoft, Meta, or X (Vynck 2023). The rise of and advancements of Large Language Models (LLM) made a breakthrough in practical applications of AI, notably with the release of OpenAI's ChatGPT or Google's Bard. As of 2023, there are 2101 AI scale-up projects, 17% of which are generative AI, amounting to \$143.7 billion of raised capital (Marinucci and Onetti 2023, 10).

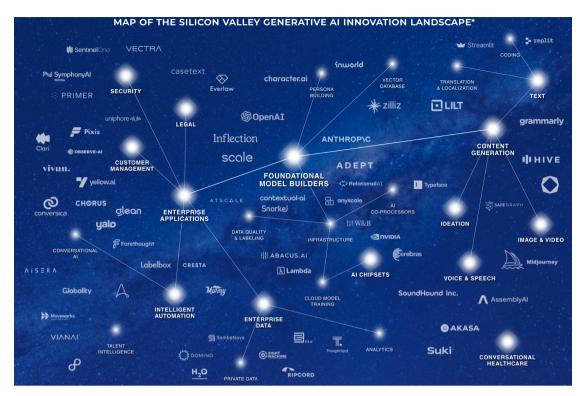


Figure 9 Map of the Silicon Valley Generative AI Innovation Landscape (Marinucci and Onetti 2023, 17-18).

Several interviewees highlighted the lack of representation of Global South, in terms of tech firms and civil society groups, in the Bay Area. The absence presents vulnerabilities and ramifications on the equitable development of digital technologies, especially in the development of LLMs, which can promote Western norms and values, leaving out the Global South voice. The silicon doctrine, "move fast and break things" (Taplin 2017), often perceived as an accelerator for tech innovation and competitive advantage, is not necessarily transferable to other contexts. The high cash injection and failure rate may create new breakthroughs, however, investors' risk tolerance varies by region. Applying these findings to the context of Geneva, heightened and targeted investment in emerging technologies through start-ups and academic centers could imitate Silicon Valley's incubating ecosystem.

## Case Study 4: China

As an active participant in global governance and one of the main driving forces behind global digital development, China has been committed to contributing to global digital governance. While China still lags behind developed countries in terms of digital technology and rule-making capacity, the digital divide and the limitations under the Western system of global governance provided opportunities for China.

China is trying to lead and contribute to different initiatives and other major achievements in global digital governance (Kai and Zhihan 2022). At the G20 Summit held in Hangzhou in 2016, China took the lead in proposing the G20 Digital Economy Development and Cooperation Initiative. President Xi Jinping sent a congratulatory letter to the Wuzhen Summit of the World Internet Conference 2022, emphasizing that China is willing to work with countries around the world to blaze a global digital development path that features joint building and sharing of digital resources, vibrant digital economy, efficient digital governance, effectively guaranteed digital security, and mutually beneficial digital cooperation (The State Council of the People's Republic of China 2022). In 2023, China submitted to the United Nations China's Position on Relevant Issues of Global Digital Governance on the Global Digital Compact, proposing the principles of international digital governance, such as adhering to solidarity and cooperation and fostering fairness and justice (Ministry of Foreign Affairs the People's Republic of China 2023). The initiative aims to expand cooperation in the field of the digital economy and unleash the enormous potential of the digital economy in the implementation of the United Nations 2030 Agenda for Sustainable Development. To create regional digital cooperation frameworks and strive to bridge the digital development gap, China released the Beijing Initiative for International Cooperation on the Belt and Road Digital Economy in 2023.

China focuses on leading global digital economic governance within existing frameworks, often prioritizing regional collaborations and asserting its influence to unify global digital governance goals. However, China's approach may face challenges due to the geopolitical tensions. In contrast, Geneva, with its neutral status and wealth of international organizations, can mitigate these issues by fostering a more inclusive and balanced approach to digital governance. Geneva's diplomatic tradition and diverse institutional presence offer a platform for broader cooperation and consensus-building. While China's strength lies in its assertive leadership and initiative-building, Geneva can capitalize on its impartiality and established international relationships to enhance global digital governance. By learning from China's proactive strategies and addressing its own need for more dynamic leadership, Geneva can promote itself as a hub for comprehensive and collaborative global digital governance.

## Interviews

## International Organizations & Civil Society

Interviews with DiploFoundation, WHO's Data Division, GESDA, and SDG Lab highlighted several interlinkages and overlapping themes. First, all interviewees agree on the complex and multifaceted nature of digital governance due to geopolitical tensions, different interests in regard to resource disparities as well as a visible lack of common frameworks. The interviews confirmed the already mentioned lack of common frameworks and the difficulty of agreeing on rules and regulations that encompass and involve all stakeholders. As pointed out by WHO's Data and Analytics office, there are three dominant models: the individual-centric European, the state-centric Asian, and the company-centric American model. Thus, digital governance requires an urgent need for cross-cultural collaboration in order to avoid any monopolization, for example, that of big tech companies such as OpenAI, Google, Microsoft, Meta, and X, who currently dominate resources relevant to the governance of digital technologies. Whilst Geneva offers promising ground for such leading initiatives to take place, it faces issues in cross-sectoral collaboration leading to an imparity between macro- vs. micro-level discussions on the ground. The interviewees all state the dire need for new initiatives to break the silos and connect the dots, necessitating resolutions and guiding principles to ensure responsible governance.

## **Private Sector**

Several key themes emerged from our conversations with private sector stakeholders such as Google, Trust Valley, Fongit, and Proton. For one, there is a growing need for a correct assessment of opportunities and challenges that emerge with emerging technologies such as artificial intelligence. Thus, collaboration as well as education are highlighted as essential in this regard, especially in ensuring tech literacy among decision- and policy-makers and bridging the gaps between the private and the public sectors. Equally important for the establishment of digital frameworks is the insurance of responsible, ethical, and secure use and governance of technology. These include data privacy, cybersecurity, as well as digital rights, and require the coming together of all stakeholders. Although the limits of Geneva's landscape mark a difficult to incorporate all aspects of a global hub for digital governance, for example by imitating Silicon Valley's endeavors around the Lac Leman as pointed out by Fongit and Proton, the interviewees from the private sector seem to agree that whilst Geneva has all components to form its leadership in digital governance, it lacks successful involvement of the various parts. Other than an unattractive tax system, as mentioned by Proton, Geneva requires

a proactive state-led push for initiatives linking stakeholders into a common direction and establishing clear guidelines and mechanisms, as well as taking into account other hubs with strong innovation mechanisms such as Israel, Singapore, Hong Kong or Berlin, as argued by our interviewees from Trust Valley and Google.

#### State

We have conducted interviews with various Swiss state actors such as the Federal Statistical Office in Neuchâtel, the Federal Office of Communications in Biel/Bienne, the FDFA Division for Digitalisation, the FDFA's Attaché in Technology and Digital Affairs, as well as the Digital Delegate for the Canton of Geneva. The conversations with state actors reveal several key aspects regarding data governance and digitalization. On the one hand, it was highlighted that data governance requires and involves technical, legal as well as institutional elements with growing importance of the private sector. Whilst all Swiss state actors recognize the importance of policy-making, existing regulations and power dynamics involved pose a difficulty. Collaboration is seen as an essential step in data governance and in mitigating cybersecurity threats which requires the involvement of the private sector. Another important element to Swiss state actors is tech diplomacy, which also involves tech companies and researchers, through which the Swiss government participates in international discussions around digital technologies, including notions of autonomy and democracy. Thus, geopolitics also becomes an important element of consideration when investing in a global digital tech hub. However, they specifically acknowledge the lack of the global south's representation in the ongoing discussions.

#### Academia

Given the growing importance of academia as a cooperation enabler in digital governance discussions, we have conducted three interviews with professionals from the United Nations University, the Geneva Academy centered on a sectoral approach, and the Guangdong Institute for International Strategies in China to incorporate another perspective. The main takeaway from these interviews revolves around the importance of adopting a multidisciplinary approach regarding the use of digital technologies. Interviewees highlighted the lack of involvement from big tech companies and the challenge to find a common playground between the main actors of digital governance. There is currently a sharp decline in consensus, information exchange, and discussions. However, from a sectoral or silo point of view, we can see a marked improvement in collaboration between developers and users of digital technology software and

hardware, enabling fruitful discussions on the use and best practices associated with digital technologies. In the future, our interviewees foresee a rise of inequalities and competition involving the monopolization of the digital sphere as well as a growing decentralized approach to digital governance.

## **Foresight Scenarios**

The tables below provide a brief overview of our four scenarios, describing key dynamics, trends, and signals. The first scenario highlights a vision of International Geneva as a governance innovator and leader in one sector/specialization, the second as a central hub for governance discussions and instruments linking regional hubs, the third offers a fragmented world led by alternative, BRICS+ multilateral structures, and the fourth a win-win opportunity for cross-sectoral partnerships and a collaborative ecosystem. Potential shocks provide an additional layer of uncertainty, highlighting highly disruptive events that can occur in any scenario at any given time.

## Potential shocks for all scenarios

- Elections in influential and strategic states
- Complete rejection of all digital tech by society
- Data breach leading to total loss of trust
- Large-scale cyber attacks on critical infrastructure
- Energy and Internet blackouts
- Climate overshoot
- UN collapse or relocation
- Financial crisis
- WW3

# **Scenario 1: Specialization** Geneva coordinates global AI governance discussions and frameworks

International Geneva innovates and promotes new norms, frameworks, and standards, coordinating global AI governance. The existing ecosystem of IOs and NGOs increases cross-sectoral partnerships and heightens adaptive governance mechanisms with intensified participatory and transparency components. The increasing automation and digitalization of

private, academic, and professional spaces generate new data and spark more discussions on job loss. Present challenges persist, such as missing the physical presence of private actors, the widening gap between policy implementation and technological progress, varying geopolitical perspectives on the ethical use of AI, and lacking tech literacy of policymakers.

# Key trends

- Medium-high increase in PPPs
- High adaptive governance
- Medium-high civic engagement
- High specialization silo
- Rise in national digital governance regulations
- Highly concentrated digital governance hubs
- High AI ethics

# Key signals

- Medium-low public interest gap
- High digital sovereignty
- A rise in digital initiatives
- Increased tech literacy of policymakers & cross-sectoral collaboration
- Low regulatory competition
- High disruption by generative AI
- High data monetization
- High enforcement challenges

Selected shocks: Large-scale cyber attacks on critical infrastructure, elections in influential and strategic states, and data breaches leading to total loss of trust.

# Scenario 2: Decentralization

Geneva links existing and emerging international hubs

Geneva remains an important player in global digital governance discussions instead of becoming a hub for global digital governance par excellence. Instead of taking a leading role, International Geneva serves as a link to bridge existing and emerging international hubs. The city's renowned diplomatic and neutral character continues to draw representatives from governments, multinational corporations, and civil society organizations to engage in dialogue and cooperation on digital governance, ranging from quantum computing, cybersecurity, and digital health, to AI governance. Technological innovation occurs outside of Geneva as regional hubs attract more private engagement and infrastructural investment.

# Key trends

- High increase in PPPs
- Medium-high adaptive governance
- Medium-high tilt towards Asia
- Medium-high rise in national digital governance regulations
- Medium-low concentrated digital governance hubs
- High decentralized technological innovation

# Key signals

- Medium-high digital sovereignty
- Medium-high rise in digital initiatives
- Medium-low fragmentation and regulatory competition
- Medium-high disruption by generative AI, metaverse, blockchain, Virtual Reality
- Medium data monetization

• High ethical standards

Selected shocks: Financial crisis, complete rejection of all digital tech by the society, energy and Internet blackouts

#### **Scenario 3: Fragmentation**

BRICS+ revolutionizes multilateralism and diminishes the role of International Geneva

The traditional multilateral system experiences a radical shift. BRICS+ challenges the status quo by setting up alternative structures and institutions. International Geneva loses its long-standing leadership and prominence as geopolitical tensions increase and discussion fragments. Investments, innovations, and conferences take place in new hubs, mostly in the Asia Pacific, new dominant digital markets. Private actors join the wave and relocate to new centers of technological and governance innovation. Consequently, multilateralism faces an immense challenge of radical transformation or relocation along with eroding public trust and the democratic world and worsening the climate crisis.

## Key trends

- High exclusion of the south
- Low adaptive governance
- Big tech as powerful governance entrepreneurs
- High inequalities
- High tilt toward Asia
- High rise of national regulations and competition
- High decentralized technological innovation
- Medium-high advancement of technologies
- High trade fragmentation

## Key signals

- High public interest gap
- High digital sovereignty
- High policy formulation and implementation gap
- Medium-high increase in internet coverage
- High inadequacy of the current global governance system
- High disruptive Metaverse, generative AI, state investment in tech R&D
- High data monetization
- Selected shocks: UN collapse or relocation, WW, and climate overshoot.

#### **Scenario 4: Collaboration**

International Geneva breaks the 'silos' and champions in PPPs

Geneva emerges as a central hub for global collaboration and innovation in digital governance. Public-private partnerships flourish, tech literacy among policymakers increases, and collaboration between tech experts and legislators breaks the silos. New mechanisms, tools, and collaborative spaces further integrate private and civil society actors, stimulating cross-sectoral innovation and harnessing the science diplomacy potential of

International Geneva. Tech companies follow suit of Microsoft, establishing public diplomacy representatives, heightening their physical presence in all-year-round governance discussions, and increasing their investments and projects across Switzerland.

### Key trends

- Medium-low exclusion of global south
- Medium-high adaptive governance
- High increase in PPPs
- High rise of big tech as governance actors
- Medium-high tech literacy of stakeholders
- Medium-high innovation for societal changes
- Medium-high advancement of technologies

## **Key signals**

- Low public interest gap
- Medium-high digital sovereignty
- Medium-high scrutiny over big tech
- Medium-low political fragmentation
- Medium-low policy formulation and implementation gap
- Medium-low regulatory competition

Selected shocks: Elections in influential and strategic states, data breach leading to total loss of trust, and financial crisis.

# Foresight Workshop

Workshop participants presented their perspectives around our scenarios and the corresponding trends and signals, either based on their own fields of study or the organizations they work for. Our four scenarios reflect the challenges, established strengths, and future opportunities that Geneva will face, based on findings from our literature review and interview sections. Taking into account the conclusion from our workshop, Geneva is currently not a global leader in key elements of global digital governance, such as the representation of stakeholders and private sector participation. However, Geneva can capitalize on the established global governance ecosystem and promote cooperation to enable more stakeholders to participate in global digital governance. By strengthening cooperation with key countries and leveraging Switzerland's high-tech resources, Geneva has the potential to bridge global divides and become a hub for global digital governance in the future.

## Scenario 1: Specialization

Our findings suggest that Geneva is still underrepresented in global digital governance and may also be struggling to attract global resources for science and technology. The former is mainly reflected in the lack of representation from the Global South within Western-dominated civil society organizations. The latter could result in a lack of private sector participation in Genevacentered governance due to the scarcity of resources for technology and talent, which in turn could affect Geneva's role as an intermediary between the world. Geneva's position as a leader in a single area, such as digital health, was equally challenged, mainly because other countries were trying to collect more data and were actively developing norms.

#### Scenario 2: Decentralization

This scenario was identified as the most probable. Geneva's strength lies in its international public policies and Geneva's role as a bridge for governance discussions is acknowledged, although it's not considered an ideal hub solely for technological advancement. It is worth noticing that the potential decentralization of the UN might lead to increased friction among different hubs but may also provide more incentives for investment. Further, participants' feedback from the workshop considered a combined mix of the second and fourth scenarios 'decentralization and collaboration' as the most plausible future.

#### Scenario 3: Fragmentation

This is the most pessimistic scenario in terms of our research question, and according to the participants' feedback, the least probable. Even though other countries may be interested in forming leading hubs, they lack the robust governance structure of International Geneva and its organization, which is critical to addressing the challenges of global digital governance. However, there is a potential concern that the world could further polarize between the United States and China, which could further escalate to the brink of World War III, leading to a large-scale fragmentation of the global landscape.

### Scenario 4: Collaboration

There was a critical view that the current pace of crisis management in Geneva lacks efficiency in resolving conflicts of interest quickly and effectively. Thus, Geneva remains unattractive to the private sector. Emerging technologies, like quantum computing, will play a crucial role in shaping the future landscape and the monetization of digital technology cannot be achieved without collaboration between the government and the private sector. Moreover, the tension between norm-setting, characterized by slow processes such as treaty negotiations, and converging power, facilitated by soft law mechanisms like forums, remains a key dynamic in shaping global governance.

### A Possible Fifth Scenario

The scenarios we provided are not all the possibilities for the future, so in the open discussion of the workshop, the participants were asked to share their vision of a fifth scenario. Other than a combination of second and fourth scenarios, the following insights were shared. Focusing on AI, a fifth scenario views Geneva as having the potential to establish verification infrastructure for AI hardware, enabling a deeper understanding of its functions and increasing control over its operations. While the idea of CERN for AI seems unlikely, Geneva's reputation could position it as a leader in monitoring mechanisms. Despite concerns about job loss, the efficiency gained from AI could lead to positive outcomes, enhancing operational efficiency.

### Takeaways

Overall, Geneva faces several challenges in its pursuit of becoming a hub for global digital governance. These challenges include the exclusion of the Global South due to Western or European dominance, coupled with a lack of private sector engagement. The funding shortages and the decentralized nature of technology reflect the unattractive state of affairs in Geneva for the private sector, which might present significant hurdles in the future. However, amidst these challenges also lie numerous opportunities. Geneva can leverage its position to foster tech for good initiatives and promote science diplomacy, for example by strengthening cooperation with the United States, China, and BRICS countries. Its established ecosystem, including various secretariats and dialogue spaces, offers the potential for collaboration and bridging global divides. While fragmentation poses risks, it could also offer opportunities for more equitable representation. Participants also raised that Zurich's high-tech human resources and existing financial infrastructure could complement Geneva's ecosystem. Social media platforms, such as X, TikTok, and Facebook, were highlighted as potentially highly disruptive and influential factors, impacting all scenarios, and challenging to assess their far reaching impacts.

# Synthesis & Recommendations

Synthesizing our findings from the literature review, case studies, expert interviews, and foresight analysis, we identified several actionable policy recommendations. The first set of themes underscores initiatives and steps to obtain a desirable future, interconnecting foresight scenario 2 (decentralization: Geneva linking existing and emerging international hubs) and scenario 4 (collaboration: Geneva champions public-private partnerships). We utilized a

backcasting technique crafting short- to medium-term recommendations, striving for the longterm ideal outcome. The last component considers the worst-case scenario of total fragmentation, and erosion of Geneva's international ecosystem and traditional multilateral structures.

## Nurturing Tech Literacy & Awareness-Building

- Strengthen the tech literacy of current policymakers and diplomats through specialized programs, workshops, and collaboration with tech experts
- Prepare the next generation of policymakers through an upscaled tech-centered education system for future digital challenges and opportunities
- Establish an independent, scientific-led information center for global awareness building on key tech issues, developments, and applications

Geneva could lead tech literacy and awareness-building programs to strengthen digital skills of current policymakers, prepare the next generation for future issues, and disseminate expert knowledge on the latest digital risks and developments. Firstly, Geneva can bridge the knowledge gap, building upon and strengthening existing initiatives, such as DiploFoundation, to promote a more comprehensive understanding of cutting-edge technologies of decision makers and foster closer ties with the tech sector, utilizing platforms such as Trust Valley. Secondly, it equips future policy experts and diplomats with future skills, adapting to rapidly changing dynamics by offering tech-centered education programs across all levels. Moreover, harnessing Geneva, Lausanne, and Zürich academic, financial, and technological ecosystems for new innovation parks and partnerships through frequent and consistent events and projects would be essential to apply tech literacy in practice. This approach would allow digital Geneva to leverage the knowledge of young policy-makers who are aware and expert in the implications of digital technologies, facilitating greater involvement of new generations in decision-making processes. New generations tend to show a spirit of innovation, greater resilience, curiosity, and less risk aversion to digital technologies. Along with the promotion of education, interviewees highlighted the importance of building a common digital language between scientists and citizens, democratizing digital technologies, and enabling access to reliable data. To this end, Switzerland could establish an independent, scientific-led information center focused on digital risks and develop a shared data resource to enhance trust in digital governance efforts.

### Investing in Physical & Digital Infrastructure

- Establish a dual hub, harnessing Geneva's and Zürich's collaborative ecosystems and elevating public-private partnerships
- Invest in a state-of-the-art digital infrastructure, including leading-edge cybersecurity protocols and digital cloud
- Incentivize bottom-up tech innovation through tax breaks and grants for start-ups

Geneva and Zurich could serve as a dual hub, harnessing physical infrastructure and fostering closer cross-sectoral collaboration. The financial ecosystem of Zurich can bridge the essential financing gap for start-ups, and medium, and large tech companies, which is currently evident in Geneva's architecture dominated by international organizations. In turn Geneva can provide a physical infrastructure, enabling cross-sectoral engagement, for example, through formal and frequent conferences, as well as public-private partnerships. The dual hub would benefit from closer academic collaboration, combining their multidisciplinary excellence and strengthening joint research endeavors while engaging private companies in the process. Moreover, digital infrastructure could elevate these physical components, through cloud-based solutions. Comprehensive data centers can empower cross-sectoral applications and enhancements, stimulating public-private partnerships, for example, through smart city initiatives (digital health hub), bringing the tech sector closer to academia and public institutions. Learnings and data could empower a global knowledge management system, disseminating universal solutions and instruments for other geographical contexts.

### Fostering Multi-Stakeholder Collaboration

- Enhance existing and establish new innovation parks, strengthening multistakeholder collaboration
- Augment multi-stakeholder collaboration, incentivizing involvement of Global South civil society and private companies
- Support the creation of a new institution, for example, inspired by the ILO's tripartite architecture

Our gathered data is clear about the importance of fostering multi-stakeholder collaboration. It is essential for a global digital governance hub to foster an environment of digital innovation. One important step would be to create a Geneva-based dedicated digital governance center that invites and integrates stakeholders from all sectors, including governments, involving the Global South, IOs, the private and public sectors, and civil society. By creating such collaborative spaces, Geneva could become more attractive for tech experts, policymakers, and civil society to participate in discussions on the promotion of cross-sectoral innovation. Such spaces could host hackathons, workshops, anticipatory discussions as well as conferences that encourage a culture of collaboration and reactive mechanisms.

Alternatively, as suggested by one of our interviewees, Geneva should foster a new publicprivate organization aimed at being more resilient and adaptive to emerging technologies, similar to the ILO's tripartite structure. This organization would serve as a platform to focus on innovation, cybersecurity, education, infrastructures, technology challenges, and economic aspects. The proposed organization would adopt a tripartite model, involving governments (digital ambassadors), private actors, and international organizations to address these gaps. For example, Geneva could actively invite and facilitate collaborations between tech giants like Google or Microsoft and local startups to develop and share solutions to common global issues around hot topics like cybersecurity or data privacy, building a bridge between decentralized innovation centers like the Silicon Valley and the ecosystem of International Geneva (science and politics). The creation of this new entity would minimize working in silos, share common best practices, harmonize standardization efforts, and incentivize reforming of existing structures.

- Strengthen and extend science diplomacy initiatives to digital tech diplomacy
- Harness Geneva's image and elevate communication strategy, showcasing tech and policy innovation taking place on the ground
- Support and promote international, public-private tech development, bridging the digital divide through initiatives like the Open Quantum Institute

Strengthening international cooperation through science diplomacy can enhance Geneva's global position in digital governance. Maintaining relations and building new alliances with emerging tech countries can facilitate the exchange of best practices and promote digital governance standards. Strengthening existing and establishing new initiatives of multi-country and cross-sectoral tech development, such as the Open Quantum Institute, can bridge the digital divide and foster closer collaboration. Attracting private actors, through tax breaks, grants, and public-private partnerships would be crucial for elevating Geneva's global position. To this end, Geneva would also benefit from a harmonized and unified communication strategy to showcase tech and policy innovation on the ground and the value of the international ecosystem to a broader public. For example, as highlighted by one of our interviewees, a compelling storytelling approach, such as 'the life of a cell phone' showcasing inputs of decision-making bodies (standardization) on the leading-edge technologies, could improve Geneva's external image. Harnessing Geneva's neutrality and historical contributions to Internet governance, Geneva can establish and host an expert body modeled on the Intergovernmental Panel on Climate Change (IPCC) to provide strategic foresight and synthesis of technological and governance innovations. This new structure could integrate existing advisory bodies, such as the UN Secretary-General High-Level Advisory Body on AI, incorporating academic, policy, and tech experts from around the world, to maximize human, financial, and technical resources. Geneva could host annual discussions and harmonize regional innovation hubs, while importantly preserving and fostering involvement of Global South in the evolution of digital governance.

#### Addressing Governance Gaps

- Support reforming international governance structures, mitigating fragmentation, and stabilizing power dynamics
- Advocate for and support the establishment of a crisis management center for cyberattacks and data breaches
- Support and harmonize bottom-up initiatives, inspiring global frameworks, standardization, and governance efforts

As mentioned in the second theme, Geneva should support reforming existing international governance structures to become more resilient in coping with technological governance gaps. Switzerland could act as an interlocutor and assessment body, overseeing and managing the overlaps in initiatives and activities currently occurring in Geneva. Mitigating fragmentation by developing strategies that foster cooperation between different international hubs and sectors, promotes a unified approach to digital governance, in which Geneva plays a central role. Pushing initiatives like the Digital Geneva Convention could promote international norms and standards for digital technologies, including cybersecurity, and the risk of fragmentation. Additionally, Geneva could establish a dedicated crisis management center for digital issues akin to the Computer Emergency Response Team (CERT), present in various countries. This would allow Geneva to improve its management of digital crises such as cyberattacks and data breaches and thus become a leading example in its governance system. A bottom-up approach may be valuable to look at when building a digital governance framework, involving a variety of experts. In the case study of human rights, we can see a greater involvement of digital tech developers, further enhancing the solution-oriented design of such initiatives. Switzerland should support and harmonize bottom-up initiatives, inspiring global frameworks, standardization, and governance efforts to leverage its pool of experts.

#### **Preventing Fragmentation**

- Promote and extend inclusive multilateralism through multi-country initiatives
- Form new alliances (including non-governmental)

The present architecture of multilateralism, and underrepresentation of the Global South with outdated power dynamics, face a substantial risk of losing relevance in the long-term. In the worst-case scenario, alternative structures led by BRICS+ can destabilize and fragment international collaboration across all disciplines. Especially pertinent with present inefficiencies, underfunding, and geopolitical tensions, the international ecosystem requires an all around reform. Switzerland, as a host state, could adopt a proactive approach in fostering alliances, supporting the integration of various stakeholders, and increasing member states' investment to align with present and future issues and developments. Extension and application of multi-country initiatives such as CERN in other domains can unify an already fragmented and distressed geopolitical landscape.

# Conclusion

Our applied research project explores the complexities of global digital governance, focusing on Geneva's potential leadership in this realm. Through extensive literature review, expert interviews, and foresight analysis, this report seeks to connect the different actors for an inclusive and all-encompassing understanding of this broad and fast-growing topic. After synthesizing our findings, we culminate in recommendations ranging from overarching themes to specific strategies.

This report has examined Geneva as a hub for global digital governance based on a rather Western perception of these concepts. In order to have a more global and representative understanding, it would be meaningful to further investigate and include the perception of hubs and digital governance in other regions of the world.

Our research has demonstrated that global digital governance requires the cooperation of different stakeholders and states from around the world. For Geneva to become a hub of global digital governance, it needs to capitalize on its strengths to grasp the changes in digital technology, balance the interests of all countries, and look at the future of global digital governance from a new perspective. We expect our research to bring more discussion and contribute to global digital governance. Future research could focus on one of the specializations such as quantum computing, assess digital tech hubs in emerging economies, or include analysis of the latest frameworks and codes of conducts of responsible use of AI.

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# Appendix

# Foresight Scenarios

	Scenario 1 - Geneva lea		
	Description		
	Exclusion of global south		
	Public pressure, discontent, protests		
	US-China rivarly		
	Adaptative governance		
	Civic engagement		
	Science diplomacy		
Political trends			
	Specialization silo		
	Big tech as governance entrepreneurs		
	Rise of inequalities		
	Rise of public-private partnerships		
	Growing use of digital technologies in conflicts		
	Tilt towards Asia-China, India, Indonesia		
	Public interest gap		
	Critical minerals disputes		
Political signals	Digital sovereignty		
	Lagging policy formulation and implementation		
	Collaboration between experts and		
	policymakers		
	Interdisciplinary education		
Social trends	Increase in digital "wearable" devices		
social trends	Potential reshaping of healthcare workforce		
	through digital technologies		
Social signals	Increase in Internet coverage and services		
Social weak signals	Digital initiatives		
	Increased reliance on digital infrastructure		
Environmental trends	Global commitment to decarbonization		
	Advancements in renewable energy technologies		
	Climate change adversities		
	Challenges in the enforcement of intellectual		
	property rights		
	Concentrated digital governance hubs		
	(China, US, EU)		
Legal trends	Rise of national regulations		
	Private tech sector governance, anti-trust		
	regulations, anti-monopoly campaign		
	Decentralized technological innovation		
	Fragmentation and regulatory competition		
Legal Signals	Inadequacy of the current global governance		
0	system		
	Challenges inforcing cyber law		
	Data Health spaces		
	Ethics of Al		
	Advancements in genomics		
Technological trends	Tech literacy of stakeholders		
	Digital Health		
	Biotech		
	Decreasing timeline of R&D to deployment		
	Metaverse		
Technological signals	Generative Al		
	Increase in state investment in tech R&D		
Contrological signals	Blockchain		
	Augmented reality for work		
	Rise of powerful tech companies		
Economic trends	Increasing e-commerce		

#### Scenario 1 - Geneva leads digital governance in one specialization

	Description	Low	Medium low	Medium high	High
	Exclusion of global south				
	Public pressure, discontent, protests				
	Adaptative governance				
	Increase in civic engagement				
	Echo Chambers				
Political trends	State surveillance				
	Big tech as governance entrepreneurs				
	Rise of inequalities				
	Rise of public-private partnerships				
	Democratic erosion				
	Decreasing state capacity				
	Tilt towards Asia-China, India, Indonesia				
	Digitalisation transforms practice of governance				
	Critical minerals disputes				
Political signals	Growth in government digital services				
	Digital sovereignty				
	Scrutiny over big tech				
	Political fragmentation				
	Interdisciplinary education				
Social trends	Echo chambers				
Social weak signals	Digital initiatives				
	ncreased reliance and vulnerability digital infrastructure				
Environmental trends	Advancements in renewable energy technologies				
	Climate change adversities				
	Challenges in the enforcement of intellectual property rights				
	Concentrated digital governance hubs (China, US, EU)				
Legal trends	Rise of national regulations				
Legal trends	Private tech sector governance, anti-trust regulations, anti-monopoly campaign				
	Decentralized technological innovation				
	Goverannce beyond the state				
	Fragmentation and regulatory competition				
Legal Signals	Inadequacy of the current global governance system				
	International regulation				
Legal Weak Signals	Decentralized governance				
	Adoption of emerging technologies				
	Data Health spaces				
Technological trends	Ethics of Al				
	Decreasing timeline of R&D to deployment				
	Metaverse				
echnological signals	Generative Al				
	Blockchain				
	Augmented reality for work				
	Rise of powerful tech companies				
Economic trends	Trade fragmentation				
	Increasing e-commerce				
Economic signals	US-China dominance				
Economic signals	Data monetization				m

	Description
	Exclusion of global south
	Public pressure, discontent, protests
	US-China rivarly
	Adaptative governance
	Science diplomacy
	Increase in civic engagement
Political trends	Echo chambers
	Big tech as governance entrepreneurs
	Rise of inequalities
	Rise of public-private partnerships
	Growing use of digital technologies in conflicts
	Decreasing state capacity
	Tilt towards Asia-China, India, Indonesia
	Public interest gap
	Digital sovereignty
Political signals	Scrutiny over Big Tech
	Political fragmentation
	New innovation and policy hubs
	Lagging policy formulation and implementation
	Increase in digital "wearable" devices
Social trends	Interdisciplinary education
	Third-party data
Social signals	Increase in Internet coverage and services
ocial Weak signals	Digital initiatives
cial mean signals	
	Climate change adversities
Environmental trends	Increased reliance and vulnerability digital infrastructure
	Advancements in renewable energy
	technologies
	Concentrated digital governance hubs (China, US, EU)
	Rise of national regulations
Legal Trends	Private tech sector governance, anti-trust
Legar Hends	regulations, anti-monopoly campaign
	Decentralized technological innovation
	Governance beyond the state
	Fragmentation and regulatory competition
Legal Signals	Inadequacy of the current global governance
	system
egal Weak Signals	International regulation
Ser Treak Signais	Decentralized governance
	Data Health spaces
	Ethics of Al
	Advancements in genomics
Technological trends	Tech literacy of stakeholders
	Digital Health
	Biotech
	Climate adaptation empowered by digital
	technologies
	Decreasing timeline of R&D to deployment
	Metaverse
	Generative Al
chnological signals	Increase in state investment in tech R&D
	Blockchain
	Cognitive analytics
	Rise of powerful tech companies
	Trade fragmentation
Economic trends	Trade fragmentation
Economic trends	Unemployment from automation
Economic trends	Unemployment from automation Increasing digitalization across all sectors
Economic trends	Unemployment from automation Increasing digitalization across all sectors Increasing e-commerce
	Unemployment from automation Increasing digitalization across all sectors Increasing e-commerce US-China dominance
	Unemployment from automation Increasing digitalization across all sectors Increasing e-commerce US-China dominance Data Monetization
Economic trends Economic signals	Unemployment from automation Increasing digitalization across all sectors Increasing e-commerce US-China dominance

Scenario 3 - The digital governance landscape becomes increasingly fragmented with new multilateral structures led by BRICS, decreasing the leadership of the International Geneva

	Description	Low	Medium low	Medium high	High
	Exclusion of global south				
	Public pressure, discontent, protests				
	US-China rivarly				
	Adaptative governance				
	Science diplomacy				
	Echo chambers				
Political trends	Rise of big tech as governance actors				
	Rise of inequalities				
	Rise of public-private partnerships				
	Growing use of digital technologies in				
	conflicts				
	Decreasing state capacity				
	Tilt towards Asia-China, India, Indonesia				
	Digitalisation transforms practice of governance				
	Public interest gap				
	Critical minerals disputes				
	Digital sovereignty				
Political signals	Scrutiny over Big Tech				
	Political fragmentation				
	New innovation and policy hubs				
	Lagging policy formulation and				
	implementation				
	Increase in digital "wearable" devices				
	Interdisciplinary education				
Social trends	Third-party data				
	Technological innovation driving societal changes				
	Increase in Internet coverage and services				
Social signals	Decline in fact-checking of online content				
ocial Weak signals	Digital initiatives				
ocial weak signals	Climate change adversities				
	Increased reliance and vulnerability digital				
vironmental trends	infrastructure				
	Advancements in renewable energy technologies				
	Concentrated digital governance hubs				
	(China, US, EU)				
Legal trends	Rise of national regulations				
Legar in erras	Private tech sector governance, anti-trust regulations, anti-monopoly campaign				
	Goverannce beyond the state				
	Fragmentation and regulatory competition				
	Inadequacy of the current global governance				
Legal Signals	system				
	Cyber law enforcement challenges				
Legal Weak Signals	Digital identity				
	International regulation				
	Decentralized governance				
	Adoption of emerging technologies				
	Digitalization of governments				
-hard and the state	Ethics of Al				
chnological trends	Lack of technological understanding from				
	civil society				
	Climate adaptation empowered by digital technologies				
	Metaverse				
shoological size of	Generative Al				
echnological signals	Blockchain				
	Cognitive analytics				
	Rise of powerful tech companies				
Francomie trac de	Trade fragmentation				
Economic trends	Unemployement from automation				
	Increasing e-commerce				
	Increasing e-commerce US-China dominance				
Economic signals	-				